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June 1989

PRESCREENING MILITARY OFFICER CANDIDATES FOR HIGH LEVEL SECURITY CLEARANCES

by:

Douglas B. Rosenthal

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A major emphasis of the PERSEREC research program is the improvement of the screening process for personnel who will have access to classified information. To guide this research it is necessary to document existing screening procedures and evaluate the potential for improvements. A previous study described the screening process for enlisted accessions for sensitive military jobs and recommended programmatic and research actions. This report complements that study by extending the inquiry to include the military service officer community.

This study documents current practices followed by the Services in making moral character determinations when screening applicants to the Academies, ROTC, OCS/OTS and other officer entry programs. It also provides an overview of subsequent screening for officer candidates prior to the request to the Defense Investigative Service to conduct a background investigation.

The report finds there is a need for clearly defined prenomination procedures for candidates being considered for sensitive positions. Further research is recommended to obtain a better understanding of what appears to be a substantial incidence of performance and conduct problems, leading to separation from service, for officers in top secret and SCI access jobs.

Carson K. Eoyang Director FINAL Report 89-02

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EXECUTIVE SUMMARY

Background

Approximately 25,000 officers are commissioned each year. As many as 11 percent of them are assigned an initial job requiring a security clearance of Top Secret (TS) or access to Sensitive Compartmented Information (SCI). It is costly and time consuming for the Defense Investigative Service (DIS) and the Services to investigate and adjudicate high level clearance cases. It is also a loss of resources for the Services to reassign or separate officers when derogatory information is uncovered after they have been commissioned and trained. Both the Services and DIS can therefore realize benefits from the use of procedures which successfully predict an officer's eligibility for a high level security clearance before a formal request is submitted to DIS to begin an investigation. This report documents current practices followed by the Services for achieving this result.

<u>Methodology</u>

Three approaches were used to obtain information for this report.

Service regulations, position papers, and instructions were reviewed for descriptions of current practices used to predict an individual's eligibility for a high level clearance. Structured interviews were held with personnel working in Service officer recruiting stations, military academies, Reserve Officer Training Corps (ROTC), and Officer Candidate for School (OCS) and Officer Training School (OTS) programs. Automated records of officers maintained by the Defense Manpower Data Center (DMDC) were also analyzed.

<u>Findings</u>

There are two opportunities to conduct high level security clearance prescreening. The first is when the individual applies to a commissioning program. A variety of methods including applications, personal interviews, character references, police record checks, and drug and alcohol tests are routinely used to collect information to make a moral character determination. The determination is made for all officer applicants, regardless of the job to which they will be initially assigned. Evidence of a criminal record and use of illegal drugs appear to be the most common reasons for elimination of applicants who fail the moral character standards. There is variation among the Services and commissioning sources in efforts expended to uncover information used in making moral character determinations. For example, the Navy routinely conducts law enforcement inquiries on OCS applicants. Many of the other commissioning programs will only attempt to obtain this information if the applicant first admits to having a criminal record.

The second opportunity to determine whether officer candidates can qualify for a high level clearance is while they participate in a commissioning program. A national agency check (NAC) is conducted on all individuals accepted into a commissioning program. Students are also expected to abide by an honor code and report any significant arrests or convictions that occur during this time.

The Services automatically submit requests for a personnel security investigation (PSI) to DIS when students receive job assignments requiring Top Secret clearances. However, the Services first conduct prenomination

interviews when individuals are assigned to jobs requiring access to SCI. During the prenomination process, officials interview officer candidates, review their responses to a security form (i.e., DD 398), ask questions of local security police, and examine the student's military and medical records for information suggesting they are not eligible for a high level clearance.

Separation codes were analyzed for officers who entered the Services from FY 1975 through FY 1986 and had been separated as of FY 1988. Nine percent of all officer separations were recorded with codes subsumed under the category Failure to Meet Minimum Behavioral and Performance Criteria. These are not favorable reasons for separations and reflect failure to complete job training courses, being passed over for promotion, or engaging in other forms of unacceptable conduct. No evidence was found that the rate of officer separation varies depending on whether the job required a high level security clearance.

Conclusions

The criteria the Services use to evaluate the moral character of commissioning program appliants are subsumed within the criteria used to make Secret clearance adjudications (i.e., the criteria listed in the DOD 5200.2-R regulations). Therefore, it is likely that a substantial number of applicants who fail the moral character standards would also have trouble obtaining a clearance needed later to work in a highly sensitive job.

It is more difficult to gauge how successfully the Services identify discreditable behaviors that students commit which will make them ineligible for a high security clearance. The prenomination interview would appear to be useful because it ensures that someone assumes responsibility for collecting, consolidating, and evaluating information about the officer candidate prior to submitting a request for the PSI. Data have not been collected, however, to determine how often this procedure actually results in a decision not to initiate the request.

A significant number of officers are separated for what appear to be serious performance and conduct problems. However, the extent to which these separations represent a national security risk will not be known until the links between behaviors resulting in unsuitability attrition and behaviors defined as damaging to national security are further established.

Recommendations

To reduce the incidence of high level clearance denials, it is recommended that the practice of screening commissioning program applicants against the Service's moral character standards continue. This recommendation is based on the fact that the Service's moral character standards match the criteria that Service adjudicators presently use to grant clearances. To maximize their value as a security prescreen, moral character criteria should be applied at least as stringently as they are applied by Service adjudicators. Should the criteria used by adjudicators change, then the moral character standards should incorporate the changes.

The fact that the information obtained to make a moral character determination may be several years out of date by the time most officers are assigned their first job limits its use as a predictor of high level clearance eligibility. Prenomination interviews are used as an additional and more timely high level clearance prescreen for officer candidates needing eligibility for access to SCI. If the cost-effectiveness of their use can be supported, then prenomination interviews should also be used for officers assigned to jobs requiring a TS clearance.

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INTRODUCTION

Approximately 25,000 officers each year are commissioned and assigned to military jobs. Analysis of military records maintained by the Defense Manpower Data Center (DMDC) suggests that as many as 11 percent will be assigned an initial job requiring a Top Secret (TS) or higher security clearance. Newly commissioned officers should be denied a high level clearance, and either reassigned or separated, if a clearance investigation uncovers sufficient information to indicate they cannot adequately protect highly sensitive information. However, such actions can translate into lost resources already spent on the officers' commissioning and training.

The Defense Investigative Service (DIS) conducts personnel security investigations (PSIs) which supply the Services with information to make adjudication decisions for high level security clearances. The investigation and adjudication process is often costly and time consuming. The number of PSIs that DIS must perform is reduced when the Military Services can identify, at an early stage, officer candidates who are obviously not eligible for a high level clearance.

This report documents the steps the Services are currently taking, before they submit requests for investigations to DIS, to evaluate the likelihood that officer candidates being assigned to highly sensitive jobs will receive high level clearances. This report provides a foundation for determining ways to improve the reliability, validity, and cost effectiveness of current procedures.

Organization of the Report

The information appearing in this report was collected between June and November 1988 using three different approaches. First, Service regulations, position papers, and instructions were reviewed for descriptions of current practices used by the military to determine the trustworthiness and integrity of individuals who apply for and attend officer commissioning programs.

Second, structured interviews concerning security clearance prescreening were held with personnel working in Service officer recruiting stations, military academies, Reserve Officer Training Corps (ROTC), and Officer Candidate School (OCS) and Officer Training School (OTS) programs. Finally, automated records of officers maintained by the Defense Manpower Data Center (DMDC) were analyzed.

Reports have documented the military's methods for predicting whether enlisted applicants and recruits are eligible for security clearances (e.g., Crawford & Wiskoff, in press; Flyer, 1986). In comparison, little has been written about officers. In part, this may reflect the fact that, strictly speaking, the military does very little to prescreen officer candidates for their eligibility for a high level security clearance.

When individuals apply to a commissioning program the Services evaluate the "moral character." In practice, the kinds of information the Services use to make moral character determinations overlap with the kinds of information adjudicators use to make high level clearance decisions.

Unquestionably, many officer applicants who are rejected for serious moral

character problems would have difficulty obtaining high level clearances. Thus, while the focus of this report is high level security clearance prescreening, much of the information presented in the early parts of this report concerns the practices followed by the Services in making moral character determinations.

The second opportunity to predict the eligibility of officer candidates for a high level clearance is while they participate in a commissioning program. Depending on the source of commissioning, the Services have up to 4 years to observe behaviors that officer candidates commit that would potentially preclude them from obtaining a high level clearance. The second part of this report reviews the use of honor codes, periodic recertifications of good behavior, and prenomination interviews to identify discreditable acts committed by officer candidates.

The final section of this report examines the reasons officers are separated from the military. A surprising number of officers, including some who obtained a high level clearance to work in their first job, have been separated for seriously substandard performance or the commission of improper behaviors.

When Officers Receive Security Clearances

A search of records held by federal agencies is initiated on all officer candidates who are accepted into a commissioning program. The search is called a National Agency Check (NAC) and is completed within several months following the acceptance of most applicants.

Depending on the nature and timing of the individual's first job assignment, he or she may also be granted a Top Secret clearance or be issued eligibility for access to Sensitive Compartmented Information (SCI) while in a commissioning program. Requests for high level clearances are submitted only after students are officially assigned a job requiring the clearance. In most cases, individuals are not officially assigned a job until they near completion of, or in fact complete, their commissioning program. This means that for Service Academy and ROTC students, it cannot be known at the time of their acceptance into the commissioning program who will need a high level clearance for their first job.

The Defense Investigative Service conducts background investigations (BIs) for officers assigned to jobs needing high level clearances. Table 1 provides information regarding the point in time, relative to commissioning date, when officers receive background investigations. The table is based on records of active duty officers (excluding warrant officers) who had received a background investigation as of August 1988. The first column under each Service indicates the number of officers with background investigations as a function of the point in time when they received it. The next column shows the proportion of each group relative to the total number of active duty officers in that Service with background investigations. The third column shows the proportion of officers in each group out of all active duty officers in that Service (i.e., both those with and without a BI).

Table 1

WHEN ACTIVE DUTY OFFICERS RECEIVED A BACKGROUND INVESTIGATION

		Army			Navy			Air Force	63		Marine Corps	2		99	
Point in Time	N with BIs	% of Officers with BIs	* of all Officers	₽ ~	* of Officers with Bis	* of all Officers	N with BIS	* of Officers with BIs	t of all Officers	with BIS	4 of Officers with BIS	* of all Officers	with BIS	% of Officers with BIs	t of all Officers
More than 4 yrs Before Commissioning	423	-	0	159	0	0	508	0	0	33	0	•	822	-	0
1 to 4 Yrs Before Commissioning	986	2	•	269	-	0	267	0	0	\$	-	0	1566		-
1 to 12 Months Before Commissioning	3875	6	4	1846	'n	က	2802	r.	ന	SI.	0	•	8552	9	m
0 to 12 Months After Commissioning	4024	6	ĸ	5276	15	&	8763	15	6	342	4	~	18405	m	^
1 to 4 Years After Commissioning	3991	6	4	9428	5 6	15	7558	13	æ	1718	21	01	22695	16	6
More Than 4 yrs After Commissioning	29157	69	æ	17174	84	88	37440	92	94	8989	73	35	89639	29	3 4
Missing Information	108	0	0	1456	₹	7	117	0	0	25	•	•	1733	1	1
Total	42564		48	36108		88	57706		29	⊗		\$	144462		25
		1	48.10 An	0 717	based can	and the	ditte need to	4	F of August 1009		stale of al	Totals of all active duty officers excluding warran	to off le	ers exclud	ing warran

Note: Warrant Officers excluded from this table. Data based on active duty officers as of August 1988. Totals of all active duty officers excluding warrant officers were Army - 89,240; Navy - 62,243; Air Force - 92,916; and Marine Corps - 16,908.

For all Services except the Navy, the majority of officers with high level clearances had been investigated more than 4 years after their commissioning. Across all Services (i.e., see columns headed DoD in the table), 62 percent had served as an officer for at least 4 years, before being investigated for a high level clearance.

By adding percentages, it can be seen that roughly 20 percent of all active duty officers with high level clearances were investigated while either in a commissioning program or shortly following their commissioning (i.e., within one year). This represents approximately 11 percent of all active duty officers (i.e., both those with and without a high level clearance).

Commissioning Programs

The practices which the Services follow to screen out unsuitable officer candidates varies by commissioning source. This section of the report, therefore, provides an overview of the major programs. Each Service relies on several commissioning programs to procure its military leaders. Some programs provide military training in combination with a college education (e.g., Service Academies, ROTC). Other programs (e.g., Officer Training School, Officer Candidate School) involve a relatively brief, but concentrated, period of military training for college graduates. The variety in commissioning programs helps ensure that the Services have access to a number of pools of educated and capable personnel (Rosenthal & Colot, in press).

There are three Service Academies: the United States Military Academy (USMA) at West Point, New York; the United States Naval Academy (USNA) at Annapolis, Maryland; and the United States Air Force Academy (USAFA) at Colorado Springs, Colorado. The Academies provide four years of instruction leading to a Bachelor of Science degree. While there is no separate academy for the Marine Corps, up to 16 percent of each Naval Academy graduating class can be commissioned as Marine Corps officers.

The Army, Navy, and Air Force also conduct Reserve Officer Training Corps programs at undergraduate colleges and universities. Undergraduates wishing to become Marine Corps officers can apply to the Marine Corps option of the Navy's ROTC. In addition to their regular studies, ROTC students perform drills several hours a week and receive instruction in a variety of military topics. Some ROTC programs may also require students to participate in military training for several weeks during one or more summers, during their college years.

The Officer Candidate/Training School program provides a means for commissioning college graduates. The program is called Officer Candidate School in the Army and Navy, and Officer Training School in the Air Force. Participants spend up to 20 weeks devoted to physical conditioning, learning about military life, and learning how to perform effectively as leaders. Since applicants selected for OCS/OTS have already completed their college education, a relatively brief amount of time is needed to train and commission them as compared with applicants selected for the Academies and ROTC.

For professionals in such fields as law, medicine, engineering, and the ministry, direct officer appointments are made. In general, direct commissioning is reserved for individuals who can contribute their special skills to the Services with a minimum of training.

The Marine Corps has a few unique programs for accessing officer candidates. One such program, the Platoon Leaders Class (PLC), is a commissioning program for undergraduates. The program provides financial assistance to students in exchange for a commitment to service as a Marine Corps officer upon graduation. Students in their first three years of college attend summer training sessions in Quantico, Virginia. Training concludes after the junior year. Unlike ROTC programs, PLC students may attend any college because on-campus military training is not part of the program. The counterpart to PLC for college graduates is Officer Candidate Class (OCC). Those accepted receive several weeks of rigorous physical and military training at Officer Candidate School, in Quantico, Virginia.

Table 2 presents data on officer accessions over the past eight fiscal years. By referring to the bottom rows of the table (i.e., DOD), one can see that across most years, ROTC has been the most productive source of military officers. The next most productive source has generally been OCS/OTS. Table 2 also indicates that a substantial proportion of officers were commissioned through a direct commissioning program.

Table 2
ACTIVE FORCE OFFICER ACCESSION BY SERVICE

Source	FY1980	FY1981	FY1982	FY1983	FY1984	FY1985	FY1986	FY1987
ARKY								
Academy	903	952	900	882	940	990	1023	1034
ROTC	4077	4139	4401	4770	4685	5065	4669	3931
ocs	709	735	730	830	750	750	750	695
Direct Appointment	2317	2495	2538	2228	2254	846	687	1326
Other [®]	2868	3181	2613	1930	1987	2421	2034	1153
Total	10874	11502	11182	10640	10616	10072	9163	8139
MAY								
Academy	785	811	900	893	820	856	849	860
ROTC	969	879	1000	929	1107	1260	1364	1564
Health Prof Scholarshipb	0	0	0	379	394	379	351	346
005	2814	3842	2800	2892	1958	3233	3020	2203
Direct Appointments	1093	1606	1600	1391	1270	1171	1221	716
Other ^{&}	1064	1294	1300	995	794	1173	2068	1323
Total	6725	8432	7600	7479	6343	8072	8873	7012
IMPLIFIE CORPS								
Academy	160	134	134	170	177	174	173	182
ROTC	273	230	235	250	310	275	302	338
occ	499	485	594	503	231	204	187	414
Other ⁸	436	339	568	502	382	431	498	463
PLC	527	700	578	650	795	663	768	306
Total	1895	1888	2109	2075	1895	1747	1928	1703
AIR FURCE								
Academy	887	870	800	900	1030	933	938	969
ROTC	2083	2711	3200	3900	3941	3318	236 9	2654
Health Prof Scholarshipb	0	0	0	370	374	369	357	339
OTS	4559	3005	2400	3300	2577	3135	2625	1592
Direct Appointment	1716	1431	1900	1600	1346	1450	1596	1249
Othera	598	600	500	130	70	43	53	28
Total	9843	8617	8800	10200	9338	9248	7938	6831
900								
Academy	2735	2767	2734	2845	2967	2953	2983	3045
ROTC	7402	7957	8836	9849	10043	9918	8704	8487
Health Prof Scholarshipb	0	0	0	749	768	748	708	685
OCS/OTS	8082	7582	5930	7022	5285	7118	6395	4490
Direct Appointment	5126	5532	6038	5219	4870	3467	3504	3291
Other ^a	4966	5414	4881	3445	3233	4068	4653	2967
0CC	1026	1185	1272	1265	1026	867	955	720
Total	29337	30437	29691	30394	28192	29139	27902	23689

^aThe majority of those classed as "Other" are generally warrant officers.

b_{Health} Professional scholarships are awarded to officers, upon their commissioning, to pursue advanced degrees in the health services profession. Before FY 1983 Health Professional Scholarships were recorded with Direct Appointments.

ENTRY INTO OFFICER PROGRAMS

Minimum qualifications are specified for entry into commissioning programs. All applicants must achieve minimum scores on officer aptitude test batteries (Brown, 1987). Applicants must meet age requirements, be U.S. citizens, and meet physical standards (i.e., height, weight, vision, and overall medical health). Furthermore, applicants who are single with dependents are automatically ineligible for commissioning programs. Depending on the commissioning program, applicants may also be ineligible if married. Finally, applicants must pass a moral character evaluation.

This section of the report examines how moral character evaluations are made. Throughout this report, references are made to Service-specific forms used to provide information which may contribute to a moral character determination. Copies of the forms appear as appendixes to the report.

In some instances, applicants can request that an exception (called a waiver) be granted if they fail to meet a minimum moral character standard. For example, the Services are fairly liberal in granting moral character waivers for applicants who admit to having committed a limited number of traffic violations. On the other hand, moral character waivers are rarely, if ever, granted to applicants discovered to have committed a felony.

Academies¹

fire. The U. S. Military Academy evaluates the moral character of its officer applicants in several ways. First, four high school officials complete a character reference on the applicant (i.e., School Official's Evaluation of Candidate, USMA Form 21-16) in which they rate the applicant on 15 behaviors. Examples include "Show self control and perform well, even under pressure," and "Set an example of good conduct for other students." The school officials are also asked to provide a written summary of the candidate.

The applicant completes an application form entitled, Candidate

Personal Data Record (USMA Form 21-25) which asks for a listing of any past

criminal activity. The Academy may conduct a law enforcement inquiry to

pursue additional information about crimes a candidate lists.

Most applicants are interviewed by a Liaison Officer (LO). LOs are Army officers located throughout the country who have been trained by West Point admissions staff to conduct interviews. The LO summarizes the results of the interview (USMA Form 21-8) and sends the summary to the Academy to be included as part of the application package reviewed by the admissions committee. LOs have notified the Academy when, on occasion, they learned of derogatory behavior committed by an applicant during the interval when the applicant was accepted but not yet entered into the Academy.

¹ Personnel responsible for the admission and conduct of students at all three Academies were asked to describe their personnel security prescreening practices. The Naval Academy could not respond to our invitation and thus this report pertains just to West Point and the Air Force Academy.

West Point is unique among the commissioning sources in that applicants are not asked about their prior history of drug use. However, as is true for all commissioning sources, the Military Academy tested its entering Freshmen this year for drug and alcohol use. None of this year's 1,319 entrants tested positive for either drugs or alcohol.

Air Force. The procedures used by the Air Force Academy to make moral character determinations are generally similar to those used at West Point. Applicants indicate previous criminal behavior when they complete the Air Force Academy Candidate Personal Data Record (AFA Form 146). Unlike West Point, however, applicants are also instructed to indicate any prior instances of drug use or alcohol abuse (AF Form 2030). The Air Force Academy does not require that character references be submitted.

Like the Military Academy, the Air Force Academy maintains a network of liaison officers. Should an applicant indicate he or she has committed derogatory behaviors, an interview can be arranged with an Air Force LO to ascertain the specifics of the case. The LO completes a report of the interview and forwards it to the Academy. If necessary, the Academy can conduct a local enforcement agency check to corroborate the events surrounding an applicant's past criminal record. Based on conversations with personnel working in admissions and in the Office of Security Investigation, it appears the Academy rarely sees the need to conduct such checks.

This year, the Academy began testing its entering class of freshmen for evidence of recent drug use. Out of approximately 1,500 who were tested, none tested positive for cocaine and just one tested positive for marijuana.

Reserve Officers Training Corps

Army. In preparing this report, the author found no evidence that Army ROTC uses any Service-specific forms to elicit information from applicants in making a moral character determination. Instead, the Professor of Military Science (PMS) examines the applicant's responses on the Personnel Security Questionnaire (DD Form 398-2) which is submitted to request a National Agency Check. The PMS notes any derogatory information listed on the form and follows it up in an interview. The PMS can require a law enforcement inquiry if necessary to corroborate the circumstances surrounding an applicant's involvement with the law.

Criminal offenses resulting in fines of over \$200 require a waiver before the applicant can be accepted. The PMS is the authority for granting waivers. The following were cited as examples of offenses for which waivers are typically sought: traffic tickets, public drunkenness, and shoplifting.

Navy. The Professor of Naval Science (PNS) is responsible for selecting and screening non-scholarship applicants.² The PNS also has the authority to rule on waivers. Similar to Army ROTC, the primary form the PNS uses to determine past transgressions is the Personnel Security Questionnaire (DD Form 398-2). Applicants who indicate previous derogatory acts are questioned about the incident by the PNS before a selection decision is made. The PNS interviewed in this study indicated that it was

²The practices and criteria followed to screen applicants for most of the Navy's ROTC scholarship programs are the same practices and criteria used to screen applicants to the Navy's OCS program. Rather than present this information twice, their screening is described later as part of the Navy's OCS selection program.

extremely rare in his experience for individuals to indicate prior derogatory behaviors.

Air Force. Applicants to Air Force ROTC complete a variety of Air Force forms which ask questions pertaining to their past history of derogatory behavior. A form entitled, Certification of Involvement with Civil, Military or School Authorities/Law Enforcement Officials (AFROTC Form 35) asks the applicant to describe any involvement with law officials or other authorities. Applicants also complete the USAF Drug and Alcohol Abuse Certificate (AF form 2030) to describe any past instances of drug use. Applicants are interviewed, generally by the unit commander, about instances of past derogatory behavior. Should the event involve a criminal offense, information to corroborate the event will be requested from the appropriate enforcement agency.

The unit commander can issue waivers only if the event involved very infrequent use of marijuana or the commission of a few minor traffic violations. Anything of a more serious nature requires that a waiver be obtained from the Commandant AFROTC.

When evaluating a moral waiver request, the Commandant takes into account the job the ROTC applicant seeks. Individuals seeking to be a pilot or navigator have the least chance of being granted waivers. The Commandant can afford to set rigorous standards for these jobs because they tend to attract the most applicants. ROTC personnel interviewed for this report indicated that applicants wishing to become rated officers were rarely granted a moral waiver if they admitted to having smoked marijuana as few as

three times. However, applicants indicating a desire for nonrated positions in the Air Force have a better chance of receiving a moral waiver for the same offense.

Officer Candidate School/Officer Training School

Less time to correct errors is available when making selection decisions for OTS/OCS as compared with the Academies and ROTC. Once a decision is made to accept individuals into an Academy or ROTC program, several years are available to observe the students and, if necessary, reconsider the wisdom of the original selection decision. No such extended trial period exists for officer candidates accepted into OTS/OCS.

Officer recruiters are responsible for obtaining the information to make a moral character determination of applicants to OTS/OCS. Table 3 lists typical tasks that recruiters perform regarding moral character determinations. Depending on the Service, the recruiter may perform only a subset of the duties listed in this table. The recruiter does not have responsibility for making moral waiver determinations. Instead, such judgments are made at a higher level in the Service's recruiting command.

Army. The Army accesses relatively few (typically less than 800) officers each year through its OCS program. Of this number, many are from the Army's enlisted ranks. Of those relatively few civilians accessed through OCS, the process starts with a series of aptitude tests. Assuming the applicant attains minimum scores, he or she completes a standard enlistment form (DD Form 1966), and obtains character and employment recommendations.

Table 3

POSSIBLE RECRUITER RESPONSIBILITIES RELATING TO THE MORAL CHARACTER EVALUATION OF APPLICANTS TO OTS/OCS

- o Ensure applicant completes all security-related application forms.
- o Examine forms for evidence of derogatory behaviors.
- o Ask applicant to elaborate on derogatory behaviors and record responses.
- o Request law enforcement checks, character references, employer recommendations, etc.
- o Advise applicant either to pursue or not pursue application as a result of past derogatory acts.
- o Initiate NAC.
- o Submit waiver requests to appropriate authorities.
- o Forward all pertinent materials to selection boards.
- o Record and forward any information regarding derogatory behavior committed by applicant after application is submitted.
- o Receive late documents (after application is submitted) and delay applicant's entry into OTS/OCS if the new information indicates applicant is potential security risk.

Applicants also compose a narrative describing why they wish to become officers.

An application must be approved at several Army levels before it can be accepted. At the Battalion level, a selection panel composed of three officers convenes to evaluate the application. The panel also conducts an interview with the applicant, typically lasting from 15 minutes to an hour. Any derogatory behavior admitted by the applicant on the DD 1966 is pursued at this time. Applications reviewed at Battalion levels across the country

are then sent to Fort Sheridan where the most qualified applicants are selected at the U.S. Army Recruiting Command level. Applicants who are accepted proceed to a Military Entrance Processing (MEPS) and are processed for OCS. It is at this time that the NAC is initiated.

Navy. Applicants to the Navy's ROTC 3 or 4 year scholarship programs and OCS program all follow a similar set of procedures. First, applicants complete a Personnel Security Questionnaire (DD Form 398-2) and an Application for Commission (NAVCRUIT 1100/11). The Navy routinely performs a law enforcement agency check on each town, city, county, and state which the applicant lists on these forms as places of permanent residence, education, employment, or extended vacation. Character references and employment references are also obtained.

Law enforcement inquiries are made using the Police Record Check (DD Form 369). If an offense is uncovered which the applicant had not admitted, the recruiter discusses the event with the applicant and writes a statement describing the offense and the reason for its omission from the original application.

Applicants describe any history of drug use in block 13 of the Application for Commission (NAVCRUIT 1100/11). In addition, all applicants must complete the Drug and Alcohol Abuse Statement of Understanding (OPNAV 5350/1) on which they acknowledge the Navy's policy on drug and alcohol abuse.

Applicants are restricted from acceptance into a nuclear officer program, or fields in support of the Navy nuclear propulsion program, if they have ever been addicted or dependent on any drug or alcohol. Drug waivers can be granted only by the Commander, Navy Recruiting Command (with the concurrence of the Deputy Chief of Naval Operations, Manpower Personnel and Training) and only for experimental use of marijuana. Experimental use is defined as illegal or improper use, not more than a few times, for reasons of curiosity or peer pressure.

For non-nuclear field officer programs, applicants can request waivers for a history of more serious drug use. Waivers can be requested for use of narcotics or other dangerous drugs which occurred more than one year ago. Experimental use of marijuana which occurred more than a year ago does not require a waiver unless civil involvement was associated with the use.

It is the Navy's policy to have two officers (individually or together) interview each applicant. The primary purpose of the interview is to determine whether the applicant possesses the personal characteristics desired in a Naval officer. Prior to the interview, the officers review information concerning the applicant's background, test scores, and physical qualifications.

Once interviews are completed, the officers individually complete their appraisal sheets. If the officers provide ratings that differ by more than four points, then a third interview is conducted (typically by the Navy Recruiting District commanding officer, executive officer, or officer programs officer). The two most closely aligned interview scores are then

used and the most divergent interview disregarded. Applicants who are accepted are instructed to report to the recruiter any arrest, detainment, court hearings, etc. (with the exception of minor traffic violations of \$25 or less fine) that may occur before the programs start.

Air Force. Applicants are encouraged to obtain character references to include in their application. They are also given a variety of forms with questions about past criminal activity and drug use. They complete DD Form 398-2 so that a NAC can be initiated. They complete the USAF Drug and Alcohol Abuse Certificate (AF Form 2030) to indicate use of drugs or abuse of alcohol and the Application for Training Leading to a Commission in the United States Air Force (AF Form 56) which asks questions about criminal history, sexual deviancy, etc.

Applicants who admit to prior criminal involvement sign Police Record Check (DD Form 369) authorizing the appropriate police agency to tell the Air Force if their records contain any information about the applicant. If an affirmative response is received from the enforcement agency, the recruiter follows up with Request for Evaluation and Information (ATC Form 1419) which asks for more detailed information. The Air Force recruiters interviewed for this report indicated that they typically received good cooperation from police agencies. On rare occasions, the law enforcement agency will not release information because the records had been sealed. In those cases, the Air Force recruiter relies on the applicant's handwritten statement regarding the circumstances.

All applicants are interviewed twice. The recruiter conducts the initial interview to obtain information to complete the candidate's application. Prior to submission of the application to the Headquarters USAF Recruiting Service, the candidate is interviewed by a high ranking member of the recruiting unit who assesses the candidate's motivation, appearance, leadership potential, etc. Individuals applying for flying duty who admit to preservice experimentation with marijuana may request a waiver from the Commander, USAF Recruiting Service.

Applicants are tested for drugs and alcohol as part of the physical they must complete before entering OTS. In addition, immediately prior to the oath of enlistment to attend OTS, applicants must recertify that the information they provided in their application was complete and accurate. Entrants are warned that falsification of information could subject them to a maximum penalty of 5 years in jail and a \$15,000 penalty.

Platoon Leaders Class/Officer Candidate Class

Marine Corps recruiters are responsible for screening applicants to programs such as Platoon Leaders Class and Officer Candidate Class. All applicants are interviewed regarding any past use of drugs or criminal activity. The use of any illegal drugs requires that a waiver be granted before the applicant can be accepted. Applicants submit a form entitled, Drug Statement For OC/PLC Application, which asks for detailed information regarding past use of drugs. They complete similar forms to detail events surrounding the commission of minor traffic violations and more serious criminal offenses.

Moral waivers are determined at the level of Marine Corps headquarters. It is the Marine Corps' policy that waivers be granted only for experimental use of marijuana. Experimental use is defined as use of marijuana up to 10 times. Furthermore, the last use of marijuana cannot have occurred within the 6 months prior to the time the application is submitted.

The Marine Corps routinely performs a law enforcement agency check (DD Form 369) of the city in which the applicant currently resides and of previous residences if the individual is relatively new to his or her current city. In addition to the local enforcement check, each applicant submits five letters of recommendation, completed using NAVMC Form 10064.

Applicants receive a physical at a MEPS and, as of June 1988, are tested for drugs and alcohol. The doctors at the MEPS routinely ask questions of the applicants about their previous history of drug use. The recruiter interviewed for the report indicated that sometimes the applicant will admit to drug use when questioned by the doctors. In those cases, the doctor notifies the recruiter, who discusses the matter with the applicant. The recruiter then includes the information along with the rest of the application.

It was the recruiter's experience that those applicants who admit to limited past use of marijuana (10 times or less) are generally accepted, assuming the rest of their record is positive. However, admission of having tried more powerful drugs (e.g., cocaine), even once, generally precludes the individual from service.

Waivers must be obtained for a single traffic ticket resulting in a fine of over \$50 or three tickets of any amount. The recruiter interviewed for this report indicated that none of the applicants he had processed had ever been denied acceptance solely for past commission of minor traffic violations. Driving under the influence (DUIs) and driving while intoxicated (DWIs), however, were treated as more serious arrests.

EVALUATING CONDUCT OF CANDIDATES WHILE IN A COMMISSIONING PROGRAM

Military personnel working at the Academies and at ROTC have several years in which to observe their students and to identify and remove any who exhibit behaviors which suggest they are unsuited to serve as military officers. One method for identifying such behaviors is by use of an honor code. The U. S. Military Academy teaches all entering freshmen the purpose behind the honor code and the mechanics of how to obey it. About 15 to 20 cadets a year, out of more than 4,000, leave West Point on honor violations. At the Air Force Academy, all freshmen take a course covering values and responsibilities associated with serving one's country in the capacity as military leaders. This class also includes an examination of the Academy's honor code and the philosophy behind it. On average, about 36 cadets each year are dismissed from the Air Force Academy as a result of honor code violations.

As at the Academies, ROTC students must take an oath to follow the Service's honor code. However, the honor code appears to be given less emphasis then at the Academies. ROTC students are given specific instructions regarding what behaviors to report to the ROTC commanders. In Army ROTC, for example, officer candidates are instructed to report any criminal involvements that result in fines of over \$200.

It is Air Force ROTC policy that cadets report to the unit commander any arrests, detainment, or convictions by civil or military officials, within 72 hours following the event. In addition, at the beginning of each semester, all Air Force ROTC cadets meet with the unit commander to review their progress and future plans. As part of each counseling session, cadets

use AFROTC Form 35 to certify that they have reported all instances of derogatory behavior to the unit commander.

When a student's initial job requires SCI access, a prenomination interview is conducted prior to submission of the request for the background investigation. The requirement to conduct prenomination interviews for SCI access is listed within DoD Personnel Security Policy (DoD 5200.2-R). The purpose of the interview is to eliminate the obviously unsuitable candidates from consideration for access to SCI information and keep requests for DIS investigations to a minimum. Prenomination interviews are not conducted for students assigned to jobs requiring a TS clearance.

The specifics regarding how to conduct the prenomination interview, including the questions to ask, are determined by each Service and appear in Service-specific regulations (i.e., OPNAVINST 5510.1 for the Navy and Marine Corps, AR 604-5 for the Army, AFR 205-32 for the Air Force). The regulations caution the interviewer to ask only questions that are relevant to a security determination. The interviewer reviews locally available information (e.g., DD Form 398, personnel records, security file, medical records) before the interview is conducted. During the interview, the official asks the individual to expand on any derogatory behaviors or discrepancies that are uncovered. Factors which would normally preclude the interviewing official from processing the request for a high level clearance include a serious criminal record, excessive debt, mental illness, drug or alcohol abuse, or marriage to a foreign national.

³ Prenomination interviews are required for all military personnel assigned to jobs needing SCI access, not just military officer candidates.

Prenomination interviews are conducted by the unit commanders at ROTC programs. The commanders indicated that they were well acquainted with the students by the time a prenomination interview was needed and therefore devoted most of the interview to reviewing entries on the DD 398 in light of their knowledge of the students. Personnel in the security office of the Academies conduct the prenomination interviews for Academy students. The student's military and medical records are reviewed at this time and Academy security police are questioned for any involvement they may have had with the officer candidate.

Prenomination interviews are rarely conducted for applicants to OCS/OTS. In the Navy, an officer recruiter conducts the interview for the occasional applicant accepted into OCS who has a training slot reserved in military intelligence and cryptology. The Army and the Marine Corps cannot determine, at such an early date, which applicants accepted into their commissioning programs will need SCI access. Prenomination interviews are, therefore, not conducted until after the officer candidate is commissioned. In the Army, the organization which gains the newly commissioned officer typically conducts the prenomination interview. In the Marine Corps, The Basic School (TBS) typically conducts it.

OFFICER ATTRITION

Reasons for Officer Separations

Automated records of military personnel maintained by the Defense Manpower Data Center were analyzed to understand the reasons for officer attrition. When an officer leaves the Service, the reason for the separation is recorded by assigning one of approximately 50 interservice separation codes (ISCs) to the individual's record.

Interservice separation codes are grouped into eight broad categories. Table 4 shows the frequency of officer separation by these eight groups. Anyone who became an officer (excluding warrant officers) from FY 1975 through 1986, and had been separated as of FY 1988, is included in Table 4. The first column of figures shows the number of officers who separated within each category of separation codes. The next column answers the question, "Out of all officers who separated for any category of reasons, what proportion were separated due to this particular category?".

The first category of ISC codes, Release From Active Service, was the most frequently cited category of officer separations. Across all Services, 84 percent of separations were due to Release From Active Service. This category is generally considered a positive reason for separation and includes officers who separated when their term of service ended.

The next most frequently cited category of reasons for separation was Failure to Meet Minimum Behavioral and Performance Criteria. Nine percent of all officer separations were of this type. These include officers who

Table 4

CATEGORIES OF CODES USED TO RECORD OFFICER SEPARATIONS FOR FY 1975 THROUGH FY 1986 ENTRY COHORTS (As of August 1988)

		An	₩	Na	<u> </u>	Air Fo	rce	Marin	Corps	00	0
ISC Code	Description	N	*	N	*	N	*	N	*	N	*
001-009	Release From Active Service	34654	84	24489	84	26262	81	9454	91	94859	84
010-017	Medical Disqualifications	1138	3	614	2	966	3	231	2	2949	:
022	Dependency or Hardship	171	0	13	0	64	0	4	0	252	(
031-033	Death	309	1	376	1	466	1	164	2	1315	:
050-053	Retirement	323	1	628	2	604	2	131	1	1686	:
060-085	Failure to Meet Minimum Behavioral and Performance Criteria	4345	10	2125	7	3170	10	399	4	10039	•
090-099	Other Separations or Discharges	534	1	799	3	758	2	58	1	2149	:
100-105	Transactions	54	0	0		51	0	2	0	107	
	TOTAL	41528		29044		32341		10443		113356	

NOTE: Within ISC codes 001-009, the principle reason for separation across Services was Expiration of Term of Service (ISC code 001). The small numbers of separations within codes 050-053 reflects the fact that these codes are generally reserved for officers who separated following many years of service. Most of the officers cohorts used in these calculations were too recent for separations from them to be recorded within these categories.

failed their job training courses, were passed over for promotion, performed their job inadequately, or engaged in other forms of unacceptable conduct.

The remaining categories of ISC codes were used relatively infrequently for recording officer separations. Three percent of all separations were recorded as Medical Disqualifications, 2 percent as Separations or Discharges (e.g., marriage, pregnancy, conscientious objector, parenthood), and 1 percent or less for each category of Dependency or Hardship, Death, Retirement, or Transaction (e.g., the officer was removed from the Service after being missing in action for an extended period of time).

What is significant, for purposes of this report, is the proportion of separations due to Failure to Meet Minimum Behavioral and Performance Criteria. Table 5 lists the 21 specific ISC codes which make up this separation category. It can be seen that it contains a variety of performance and conduct problems. However, most separations occurred within just 4 specific codes: Substandard Performance of Duty (ISC code 61), Failure of Course of Instruction (ISC code 63), Failure of Selection for Promotion (ISC code 79), and Unfitness or Unacceptable Conduct (ISC code 81).

Of these four, the single most frequent reason recorded for separation was Failure of Selection for Promotion. Across the four Services, just over half of all officer separations, within this general category, were the result of Failure of Selection for Promotion (i.e., 5,244 out of 10,039 officers).

To clarify the meaning of this specific code, an analysis was performed identifying the pay grade held by these officers when they separated. The results are shown in Table 6. It can be seen that the bulk of the 5,244 officers were separated at pay grades 01 and 02. Based on our discussions with individuals at DMDC, it appears that promotion of officers from these paygrades into the next level tends to be automatic unless the officer's performance or conduct is seriously substandard. Thus, most of these officers were probably not separated simply because they were somewhat less capable than their peers. Instead, they were separated because of more serious performance or behavioral problems.

Table 5

OFFICERS WITH RECORDED SEPARATION CODES INDICATING FAILURE TO MEET HINIPML
BEHAVIORAL AND PERFORMANCE CRITERIA FOR
FY 1975 THROUGH FY 1986 ENTRY COHORTS
(As of August 1988)

	Army	Navy	Air Force	Marine Corps	000
ISC Code Description	N	N	K	#	N
60 Character or Behavior Disorder	0	14	19	0	33
61 Substandard Performance of Duty	311	92	445	36	884
63 Failure of Course of Instruction	541	498	25	65	1129
64 Alcoholism	0	3	0	0	3
65 Discreditable Incidents - Civilian or Military	0	1	0	0	1
67 Drugs	0	139	30	6	175
68 Financial Irresponsibility	0	2	29	0	31
71 Civil Court Conviction	0	3	0	0	3
72 Security	17	0	0	0	17
73 Court Martial	37	0	93	10	140
74 Fraudulent Entry	0	6	0	0	6
76 Homosexuality	22	63	92	3	180
77 Sexual Perversion	0	5	16	1	22
78 Good of the Service	7	0	2	0	9
79 Failure of Selection for Promotion	2153	1196	1694	201	5244
80 Umsuitability	0	4	3	3	10
81 Unfitness or Unacceptable Conduct	897	47	716	74	1734
82 Unknown	1	0	2	0	3
83 Pattern of Minor Disciplinary Infractions	0	1	0	0	1
84 Commaission of a Serious Offense	0	51	0	0	51
85 Failure to Meet Minimum Retention Requirements	359	0	4	0	363
TOTAL	4345	2125	3170	399	10039

Table 6

OFFICERS SEPARATION DUE TO FAILURE OF SELECTION FOR PROMOTION BY PAYGRADE FOR FY 1975 THROUGH FY 1986 ENTRY COHORTS (As of August 1988)

Pay Grade	Army	Navy	Air Force	Marine Corps	DOD
01	1698	977	1449	197	4321
02	185	51	122	2	360
03	227	91	110	1	429
04	43	49	13	1	106
05	0	18	0	0	18
06	0	10	0	0	10
Total	2153	1196	1694	201	5244

Figure 1 shows the percentage of officers from their cohort who have, so far, been separated due to Failure to Meet Minimum Behavioral or Performance Criteria. A separate bar chart is shown for each service. These percentages were calculated as of FY 1988. In general, the Army separated a larger percentage of its officers for these reasons than did the other Services. Of all the cohorts shown on Figure 1, the Army's 1976 cohort has, so far, separated the greatest percentage due to a behavior or performance problem reason. Just under 9 percent of this cohort has been separated as a behavior/performance problem. The Marine Corps appears to separate the fewest officers due to these reasons. None of the Marine Corps cohorts shown has, so far, lost more than 3 percent of its officers as performance or behavioral problems.

OFFICER COHORT ATTRITION DUE TO FAILURE TO MEET MINIMUM BEHAVIORAL AND PERFORMANCE CRITERIA

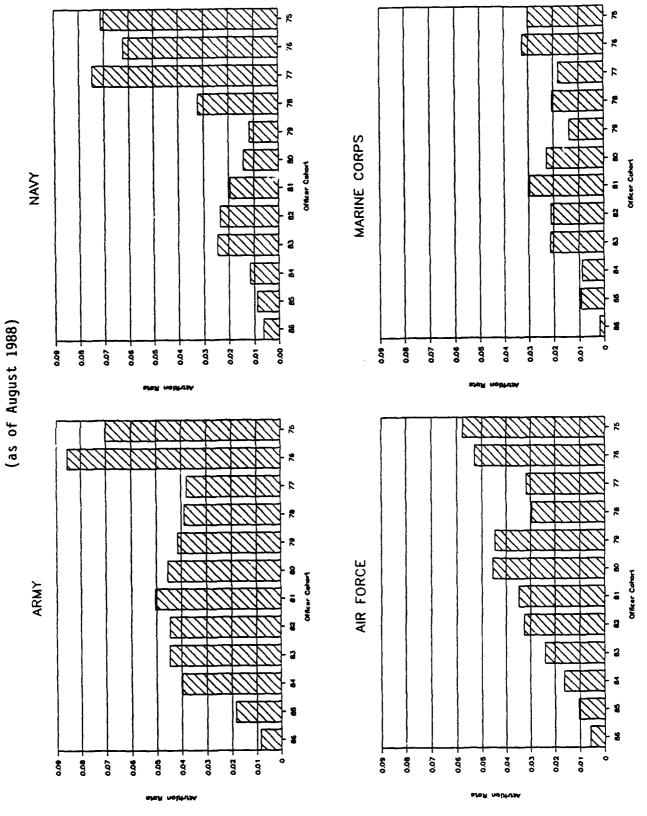


FIGURE 1

A similar pattern appears across all four bar charts in Figure 1. The cohorts which have lost the greatest percentage due to behavioral or performance problems are those containing offiers commissioned in the early 1980s (i.e., the FY 1980, FY 1981, and FY 1982 cohorts) and those containing offiers commissioned in FY 1975 and FY 1976.

It is not clear why the officers commissioned in FY 1980 through FY 1982 have had a slightly higher incidence of unsuitability attrition than those commissioned one or two years before. In any event the differences in cohort attrition for the late 1970 and early 1980 cohorts is quite small (i.e., generally less than one and one-half a percent of the cohort.

In large part, the relatively high rates of "unsuitability attrition" for the FY 1975 through FY 1977 cohorts in several of the Services may reflect the fact that these cohorts contain officers in the 03 grades who have just recently come "on zone" for promotion to the 04 grade. Thus, those who failed to make 04 and were separated, appear in Figure 1 along with the rest of their cohort who were separated at an earlier point for the more serious reasons comprising the general category of Failure to meet Minimum Behavioral and Performance Criteria.

In summary, Figure 1 appears to show that the incidence of unsuitability attrition is relatively high during the initial period of obligation.

Then, the incidence of unsuitability attrition declines until about the tenth year of Service. At this point, the incidence of unsuitability attrition increases, however, much of the increase is due to members of the

cohort coming on zone for promotion to the grade of 04 and being separated as the result of this process.

Officer Attrition as a Function of Military Job

Table 7 shows the distribution of active duty officers as of September 1988 (excluding warrant officers) by several broad categories of officer occupations. The first column, within each Service, shows the number of active duty officers currently assigned to an occupational category. The second column of numbers indicates the proportion of officers in each category who, at some point in their careers, received a background investigation. Job titles are displayed in bold type and marked by an asterisk where at least 90 percent of the officers held a high level clearance.

Most officers with jobs in the categories of Military Intelligence (DOD Occupation Codes 3A-3C), Aviation (2A), and Missile Systems (2F) have had a background investigation. Other jobs that contain a high proportion of officers with background investigations include Ordnance Engineer (4E), Safety (4J), Meteorologists (5B), and Social Scientist (5D).

Table 8 displays attrition information as a function of these same categories of officer jobs. For this table, military records were analyzed for officers who entered the Service between FY 1975 and FY 1983 and left within a period of 4 years. Attrition at the 4-year point was chosen so that meaningful comparisons could be made between attrition from jobs where almost all officers held active high level clearances compared to jobs without such high concentrations of clearance holders. DMDC does not update its data base to reflect the movement of officers to jobs where their high

Table 7

Distribution of Active Duty Officers by Two-Digit 800 Occupation Codes (As of September 1988)

	ARM		MAY	Y	AIR FO	RCE	HARINE (ORPS	D00)
000		*		*		*		*		*
Occ	All	with	A11	with	A11	with	All	with	All	with
Code Description	Officers	BIs	Officers	BIs	Officers	BIS	Officers	BIS	Officers	Bis
ZA Fixed Wing & Bomber Pilots*	0		239 5	81	7351	96	1181	66	10927	90
2B Non-Fighter Fixed Ng Pilots	0		4158	86	9338	60	497	27	13993	67
C Helicopter Pilots	6737	49	3138	55	736	42	2385	36	12996	48
D Navigators	0		5426	89	5718	90	570	81	11719	89
LE Ground & Naval Arms	31319	56	11284	90	11	91	4680	56	47294	64
RF Missiles Systems	657	16	0		2440	99	0		3097	8
2G Operations Staff	2250	83	38	87	12393	84	451	48	15132	8
IA Intelligence-General*	4121	99	1146	98	2490	99	264	100	8021	9
98 Communications*	541	99	62 1	99	328	99	147	99	1637	9
C Counter-Intelligence	402	100	0		406	99	5	100	813	9
A Construct Engineer	180	17	1388	38	1861	37	0		3429	3
8 Elect Engineer	0		84	85	1780	53	14	36	1877	5
C Communication & Radar	5054	67	41	98	0		576	93	56 71	6
D Aviation Maintenance	1	100	963	48	4063	50	169	22	5196	4
E Ordnance Engineer	940	78	51	78	376	70	27	63	1394	7
F Missile Maintenance	473	47	91	73	310	98	0		874	6
iH Ship Machinery	0		286	53	0		0		286	5
IJ Safety-Ground, Plane, Weap, Nu	0		0		100	86	0		100	8
K Chemical	1579	46	0		0		0		1579	4
L Auto Engineer & Maintenance	0		0		0		30	10	30	1
IM Survey & Mapping	10	100	0		77	86	0		87	8
N Other Engineer & Maintenance	7	100	690	67	4246	64	0		4943	6
A Physical Scientist	20	100	426	91	1198	65	0		1644	7
B Heteorologists*	0		9	78	1153	91	2	50	1163	9
D Social Scientist*	12	100	0		205	97	0		217	9
iE Behavioral Scientist	0		6 9 0	0	167	30	0		167	3
if Lawyers	1725	36	1200	22	1307	38	816	50	4545	3
5G Clergy	1504	20	169	100	753	30	0		3361	2

(Continued)

Table 7 (Cont.)

Distribution of Active Duty Officers by Two-Digit DOD Occupation Codes
(As of September 1988)

	Army		Nav	<u> </u>	Air Fo	rce	Marine (orps)
DOD Occupation Code Description	All . Officers	* with BIs	All Officers	* with BIs	All Officers	* with BIs	All Officers	t with BIs	All Officers	% with BIs
5J Math & Statistics	47	81	0		0		0		47	81
5K Educators	43	74	0		216	69	0		259	70
SM Counselors & Human Relation	1	0	0		147	38	0		147	38
6A Doctors	5312	7	3829	7	3937	9	0		13078	8
6C Dentists	1617	6	1667	6	1509	4	0		4793	5
6E Murses	4306	2	2743	1	4813	2	0		11862	2
6F Mursing Specialists	0		30	13	0		0		30	13
6G Veterinarians	437	17	0		18	11	0		455	16
6H Biomedical 7 Allied Health	1884	11	135	13	1760	14	0		3779	12
61 Health Services Admin	3284	24	1673	21	846	38	0		5803	25
7A Admin-General	1	100	2932	68	1670	53	277	78	4880	63
78 Training Admin	0		0		408	53	0		408	53
7C Manpower & Personnel	2858	56	0		1728	56	0		4586	56
7D Comptrollers & Fiscal	872	50	254	37	1312	43	254	24	2698	43
7E Data Processing	70	89	59	49	4589	84	193	49	4911	82
7F Pictorial	0		16	88	81	70	0		97	73
7G Information	14	100	190	79	455	56	60	52	719	62
7H Police	2181	54	2	100	826	67	95	40	3104	57
7N Morale & Welfare	88	50	10	90	27	41	6	67	131	52
BA Logistics-General	682	39	136	52	1380	85	605	44	2803	63
88 Supply	2559	39	1859	30	864	55	870	35	6152	38
BC Transportation	4496	38	29	52	732	49	334	22	5591	38
80 Procurement & Production	67	79	1126	71	1250	53	0	0	2443	62
8E Food Service	122	38	61	51	43	09	7	0	233	35
8F Exchange & Commissary	0		87	37	16	19	3	0	106	33
8G Other Print-Supply	0		800	61	293	48	0	0	1093	58
98 Students-Law, Hed, Pilot	1	100	10017	42	5898	50	841	02	14174	32
9E Other-not any above	1	100	0		0		1092	10	1093	10
Do Not Know	331	82	33	30	2		9	33	375	76
Other ^a	407		256		1826		707		319	
TOTALS	89240	0.48	62243	0.58	92916	0.62	16908	0.48	261307	0.55

Note: Titles of occupations with an asterisk (and printed in bold type) indicate that at least 90 percent of the officers across the DoD hold a high level clearance.

^{*}Officers classified as other represent General, Flag, Executive and Marine Corps colonels who could not be classified by job.

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Four-Year Officer Attrition by Occupational Category for FY 1975 through FY 1963 Extry Cohorts

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(Cont inued)

Table 8 (Cont.)

Four-Year Officer Attrittion by Occupational Category for FY 1975 through FY 1983 Exity Cohorts

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5M Counselors & Human Relation	0 <u>5</u>	-	•	•	%	•	0		•	•	•		•	108	•
6A Doctors	8	47.28	***	52	3504		19	4457	-	•	•		911	12689	***
6C Dentists	•	1691	-	25	1610	0	12	148	-	0	•		×	4749	-
6E Nurses	33	831	-	٣	1508	•	911	3219	m	0	•		34.	5558	~
6F Nursing Specialists	21	2146	-	-	233	0	=	475	m	0	0		Ж	2854	-
66 Veterinarians	-	592	•	•	•		_	132	•••	0	0		~	1 0	0
6H Blomedical 7 Allied Health	9	186	-	-	345	•	12	643	~	0	0		62	1969	-
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86 Supply	11	434	•	-	710	-	13	319	•	,	60	-	7	2370	2
8C Transportation	22	207	•	_	38	-	=	234	9	_	52	0	Ħ	1138	m
80 Procurement & Production	0	S	•	0	2 5	•	~	524	m	•	m	0	1	351	7
8£ Food Service	-	æ	-	m	124	~	m	33	æ	•	~	•	1	247	m
8F Exchange & Commissary	0	0		-	5	-	•	91	0	_	~	Ξ	7	114	7
86 Other Print-Supply	•	•		0	37	•	_	6 7	-	•	•		-	2	
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<u>Mote:</u> Titles of occupations with an asterisk (and printed in bold type) indicate at least 90% of all active duty officers in them hold high level security clearances.

⁴Other represent General, Flag, Executive, and Marine Corps colonels who could not be categorized by an occupation.

level clearances are no longer needed. It is therefore difficult to know whether officers still hold active high level clearances when they have served for many years.

In Table 8, officers who attrited were categorized based on their last job on record. The first column within each Service shows the number of officers separated as a Behavioral or Performance Problem. The next column shows the number of officers separated due to any reason, as of 1988. The third column shows the proportion in each occupation separated as a Behavioral or Performance problem. The proportion of officers separated as Behavioral or Performance problems does not appear to vary depending on whether the job requires a high level clearance (i.e., the jobs identified in the previous table with high concentrations of high level clearance holders).

CONCLUSIONS

A variety of methods including applications, personal interviews, character references, police record checks, and drug and alcohol tests are routinely used by the Military Services to collect information to make a moral character determination about applicants to commissioning programs. Such determinations are made for all officer applicants, regardless of the jobs to which they will be initially assigned.

Evidence of a criminal record and use of illegal drugs appear to be the most common reasons for elimination of applicants who fail the moral character standards. There is inconsistency in how some of the standards are applied across Services and commissioning sources. Admission of smoking marijuana a few times, for example, can either exclude an applicant or be considered relatively unimportant. Cutoffs regarding what is acceptable for minor crimes and admitted use of drugs appear to vary, in part, according to the number of applicants relative to the number of openings.

There is also variation among the Services and commissioning sources in the efforts expended to uncover information relevant in making moral character determinations. For example, the Navy routinely conducts law enforcement inquiries on OCS applicants, while many of the other commissioning programs attempt to obtain this information only if the applicant first admits to having a criminal record.

The criteria the Services use to evaluate the moral character of applicants for commissioning programs overlap with the criteria used to make high level clearance adjudications (i.e., the criteria listed in the DOD 5200.2-R regulations). Therefore, it is likely that a substantial number of applicants who fail the moral character standards would also have trouble obtaining a clearance needed later to work in a high security job.

For Academy and ROTC programs, the moral character screen provides some assurance that the past behavior of their students, will not eventually preclude them from obtaining a high level clearance. However, the information used to make the selection decision is several years out of date when jobs are assigned and a decision to request a background investigation must be made.

Once officer candidates enter a commissioning program, there are additional mechanisms used to identify those who commit behaviors which would make them ineligible for a high level clearance. A national agency check (NAC) is routinely conducted for all entering students. There is also the possibility that derogatory behaviors committed by students will be reported as honor code violations. For officer candidates assigned to a job requiring eligibility for access to SCI, a prenomination interview is also conducted.

It is difficult to gauge how well the Services identify student's behaviors which should preclude them from being processed for a high security clearance. The prenomination interview would appear to be useful because it ensures that someone assumes responsibility for collecting,

consolidating, and evaluating information about an officer candidate just prior to submitting a request for the PSI. It is not known, however, how often this procedure actually results in a decision not to initiate the request. If it is an effective and cost-effective means for identifying individuals who would be ineligible for high level clearances, then it should also be used for students assigned to jobs requiring a TS clearance.

Separation codes examined for officers who entered the Services between the years FY 1975 and FY 1985 and had been separated as of FY 1988 revealed that 9 percent of all officer separations were attributed to the category of Failure to Meet Minimum Behavioral and Performance Criteria. Codes from this category are not considered favorable reasons for separations and reflect failure to complete job training courses, being passed over for promotion due to serious performance or behavioral problems, or engaging in other forms of unacceptable conduct. This study found no evidence that the rate of early attrition for officers separated for unfavorable reasons is different depending on whether the job required a high level security clearance.

While this report did find that a significant number of officers are separated for serious performance and conduct problems, the numbers may actually underestimate the extent to which officers truely leave the Services for commission of discreditable acts. Under-reporting may occur because of a reluctance to label an officer with a less than honorable discharge. In any event, the extent to which such separations represent a national security risk will not be known until the links between specific

behaviors resulting in unsuitability attrition and behaviors defined as damaging to national security are further established.

Recommendations

To reduce the incidence of high level clearance denials, it is recommended that the practice of screening commissioning program applicants against the Service's moral character standards continue. This recommendation is based on the fact that the Service's moral character standards match the criteria that Service adjudicators presently use to grant clearances. To maximize their value as a security prescreen, moral character criteria should be applied (i.e. cutoffs set) at least as stringently as they are applied by Service adjudicators. Should the criteria used by adjudicators change, then the moral character standards should incorporate the changes.

The fact that the moral character determination is outdated by the time most officers are assigned their first job limits its use as a predictor of high level clearance eligibility. Prenomination interviews are used as an additional and more timely high level clearance prescreen for officer candidates needing eligibility for access to SCI. If the cost-effectiveness of their use can be supported, then prenomination interviews should also be used for officers assigned to jobs requiring a TS clearance.

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APPENDIX A USMA PRESCREENING FORMS

SCHOOL OFFICIAL'S EVALUATION OF CANDIDATE

USE NO. 2 PENCIL ONLY

- . PLEASE EVALUATE THE CANDIDATE USING THE FOLLOWING STATEMENTS
- MAKE ONLY ONE RESPONSE FOR EACH STATEMENT
 RATE THE STATEMENTS ON HOW THEY DESCRIBE THE CANDIDATE IN RELATION TO OTHER STUDENTS
 SUBMISSION IS VOLUNTARY
- . DO NOT STAPLE THIS FORM

1	CANDIDATE'S LAST NAME FIRST NAME MI			AGE PAGE
1			THIS CANDIDATE HAS	OP 1°. OP 10°. NEDVE AVERACE IVERACE HEDW AVERACE
1	SOCIAL SECURITY INSTRUCTIONS TO CANDIDATE:		DEMONSTRATED AN ABILITY TO:	TOP 1°. TOP 10°. ABOVE AV AVERAGE BHIGW AV
1	• FILL IN YOUR NAME			
		1.	Make friends easily	000000
	MUMBER AFTER FILLING IN THE INFORMATION	2	Show interest and concern for the welfare of others	000000
	② ③ ③ ② ② ② ② ② ③ GIVE THIS FORM TO THE INSTRUCTIORS SPECIFIED IN INSTRUCTIORS FOR APPLICANTS.	3	Influence other students to work together	000000
1	33033 O O NOT STAPLE THIS FORM!	4	Communicate effectively in face to face discussion	00000
1		5	Communicate effectively in written work	000000
_	<u> </u>	. 6	Set an example of good conduct for other students	\bigcirc
	SCHOOL OFFICIAL:	7	Exert maximum effort, showing a strong desire to achieve in every field	000000
:	for prevising information about this candidate. Otherwise vous dentity will be disclosed at the candidate's request. Do you stipulate confidentiality?	8	Show self control and perform well even under pressure	030000
	HOW WELL DO YOU KNOW THE CANDIDATE? VERY WELL EXAMPLE SEVERAL YEARS)	9	Adjust to a demanding schedule of activities without neglecting school work	000000
	FAIRLY WELL EXAMPLE MORE THAN ONE SEMESTER.	10	Set high standards for own performance in a number of areas of activity	000000
	FOLO)		
!	NOT VERY WELL EXAMPLE LESS THAN ONE SEMESTER:	11	Seek academic challenge beyond that required by normal coursework	000000
-	EVALUATOR'S POSITION	' 2	Accept criticism and make improvements from it	$\mathbb{C} \otimes \mathbb{C} \otimes \mathbb{C} \otimes \mathbb{C}$
	ENGLISH INSTRUCTOR C GLICANCE COUNSELOR C	: 3	Accept full responsibility for personal shortcomings	000000
	MATH INSTRUCTOR C INCACHIPE INSTRUCTOR C	14	Teach practical skills to others	000000
	PHASIDS ASTRUCTOR C OTHERC	15	Correct others who make mistakes in firm but supportive manner	000000

Please tell us how you feel this candidate will perform at the college level in your area. If you need more space, use another sheet of paper Thank you for your time, concern and cooperation

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USMA ADMISSIONS INTERVIEW REF	PORT		
NAME OF APPLICANT (last name, First, MI)	SOCIAL SECURITY NUMBER	CONGRE	ISSIONAL
		DISTRIC	τ,
ADDRESS (Include ZIP code and telephone number)	CURRENT SCHOOL		
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GUIDE TO INTERVIEWER: (Refer to the Admissions Participant Hendels candidate must be told that the interview is authorized by Title 10 U. provide information to the candidate; to assist the candidate with file Disclosure of information is voluntary. If not disclosed, it may prevent consideration (if due) during file evaluation. DO NOT duplicate report date Referral Report. Instead, emphasize the identification of problem Probe for characteristics of the applicant which might not be properly and persevere. Try to get an impression of the applicant's willingness but do not expect the applicant to be committed to an Army career. The information you provide will be disclosed to the candidate upon	S. Code, paragraph 4346. The purposes of a completion actions; and to provide informating the candidate from receiving appropriate a rting of information which is correct on the mareas which you or an Admissions Officer revealed on the various application forms; a to complete the West ? oint programs and set	the interview ion for file of dvice and spectrent Mon- can assist in uch as desire we as an Arn	vare to evaluation, secial thly Candi- resolving, to excel my officer,
mation will also be disclosed unless you request confidentiality as a condentity will be held in confidence.			
Do you require confidentiality as a condition for providing information	on? TYES NO		
1. Academic Data:			
a. Approximate rank in high school class. b. SAT: Best Verbal Score ; Best Math Score c. ACT: English ; Math ; Soci. d. SCHEDULED TESTING: ACT (date)	al Studies; Natural Science; SAT (date)		_
e. If neither SAT nor ACT taken or scheduled, check box to rigi 2. Medical Examination:	nt.		□ но
a. Has applicant been notified of medical exam date?		YES	□ NO
b. If scheduled, did he take the exam on that date?		YES	
If not, why?	•••••	_	
c. Has applicant received notification from DODMERB to perfo If yes, summarize status.	-	C YES	□ NO
d. If more than six weeks has elapsed since medical was taken h status by USMA?	nas applicant been notified of final medical	T YES	□ NO
3. Physical Aptitude Examination (PAE)		_	_
a. Has the applicant been scheduled for a PAE?b. If the applicant did not take the PAE as scheduled, check bo	x to right and indicate remon.	YES	□ no
4. Nominations:		•	
a. Has the applicant been nominated? If yes, by whom			□ NO
b. To whom did the applicant apply for nomination? Senator's			
Senator's name			
Presidential Other (describe			
c. If the applicant has not applied for any nominations, check b	oox to right and indicate why.		□ NO
5. Is the applicant experiencing any difficulty with the admissions pro if yes, describe on reverse.		-	□ no
6. Is the applicant interested in competing for admission to USMAPS	if not selected for USMA?	YES	□ no
FOR USMA OFFICE USE ONLY			

AREA TO BE RATED	1	Indi 2	cate the appropriate	ratings in the right h	and column. 5	6	RATING
Academic Ability	Exceptionally promising.	Fine student. Honors at college.	Solid average student. Possible honors.	Capable of passing work.	Marginal ability, or questionable motivation.	Poor academic risk.	
Extracurricular Activity (other than athletic)	Outstanding leader in "top" activities.	Major office holder. Makes a real contribution.	Good citizen, interested and active.	Fairly active, minor offices and/ or minor activities.	Minor participations, no offices.	No activities.	
Athletic Ability	Outstanding college varsity prospect	Fine high school athlete, varsity letter.	HS Varsity participation, everage ability.	Intramural participation, healthy interest.	Sports are a pastime.	No interest.	
Personal Qualities	Outstanding person. Tops in all respects.	Great appeal. Generally, very strong.	Good above- average applicant.	Generally okay. No strengths, no weaknesses.	Not very appealing. Immature.	Poor impression. Unstable or offensive.	
Overall Rating	Tops for admission.	Clearly admit.	Strong contender.	Reasonable possibility for admission.	Questionable admission.	Not recommended for admission.	
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ALCOHOL ABUSE: Alcohophysically dependent on a a person's misconduct or a financial responsibility or pational abuse. DANGEROILS DRUGS: This timulant, depressant, or a (LSD), phenocyclidine (PC glue, thinners, and others MARIJUANA: The intoxic NARCOTIC: Any opiate opercodan, and others. DRUG ABUSE: The illegal grug. Drugs prescribed by abuse.	of use confirmed by competent medical authalcohol. NOTE. When not confirmed by me unacceptable behavior; to the impairment opersonal relationships; must be reported durinose non-narcotic drugs that are habit formin hallucinogenic effect. Includes cocaine, halluff), tetrahydrocannabinal (TmC) in non-marijil), amphetamines (speed) and barbiturates (lating products of the hemp plant, to including synthetic equivalent. Includes opium, morely wrongful, or improper use of marijuana, ally medical personnel and used for medical puttic. One who furnishes illegally, wrongfully, of	nority that the individual is emotionally idical authority, self-admitted alcoholius flowerk performance, physical or mentaling the medical examination for deterring and or have a potential for abuse businogens (to include lysergic acid dietriuna form, and others), inhalants (to indowners), e hashish and all natural derivatives of iphine, heroin, codeine, demerol, dilaudiny narcotic substance, hallucinogens, ourposes by the patient to whom prescriptoses.	use that leads that health, imination of occause of their invlamide include paint, from the cannabis satividid, methadon or any dangeros tibed is not druggered.	r r aa. ne, ous
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Have you ever experimented	with, used, or possessed any dangerous drug or ha	יונסזיני		<u> </u>
Have you ever been a supplier	r of iontrafficker in man Juana, dangerous drugs of	narcotics"	<u> </u>	i i
Have you ever been treated o	or undergone rehabilitation for drug or alcohol abi	25€7		:
SECTION III	STATEMENTS OF UNDERSTA			INITIALS
marijuana) or alconol abuse wil	in I will be tested for drug and aiconol abuse. I und ill render me ineligible for the Air Force			
will be considered evidence of i	Force places me in a position of special trust and r my inability to meet the standards of behavior exc ring marijuana) or any alconol abuse, as described	sected of me as a member of the Air Force		
itblerated iif Lam identified as a	mbers of the U.S. Air Force violates. Air Force stand a drug or alcohol abuser while a member of the A clude trial by court marcial or discharge under less	ir Force, appropriate disc plinary or administ	re trative act on	
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SECTION IV RECERTIFICATION AT TIME OF ENLISTMENT, COMMISSIONING, OR APPOINTMENT					
I HAVE READ AND FULLY UNDERSTAND ALL THE INFORMATION ON THIS FORM - HEREBY STATE THAT THERE HAS BEEN NO CHANGE IN MY STATUS SINCE SORIGINALLY PROVIDED THIS - MEGRINA FROM					
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REMARKS					

APPENDIX C AIR FORCE ROTC PRESCREENING FORMS

FOR OFFICIAL USE ONLY (When filled in)

CERTIFICATION OF INVOLVEMENTS WITH CIVIL, MILITARY OR SCHOOL AUTHORITIES/LAW ENFORCEMENT OFFICIALS

PRIVACY ACT STATEMENT

1. AUTHORITY: 10 USC 2101. 2. FRINCIPAL PURPOSE(S): To provide information and data necessary for administering the Senior AFROTC program, and for the processing and managing of selected students for commissioned service in the USAF. SSAN insures positive identification of the individual, 3. ROUTINE USES: Information may be disclosed for any of the blanket routine uses published by the Air Force. 4. DISCLOSURE: VOLUNTARY. However, if information is not provided, the applicant cannot be evaluated for acceptance into the AFROTC.

STATEMENT TO THE APPLICANT/CADET

- A. The Detachment Commander must know if you have ever been arrested, detained, convicted, involved with law enforcement officials or authorities for him/her to determine if you meet the character requirements for membership in Air Force ROTC. It is necessary for you to report any involvement with civil, military, or school authorities/law enforcement officials regardless of its insignificance, disposition, or finding on the certification provided below. Include traffic civilities and any incidents which resulted in your being juoged a juvenile offender. A finding of not multiply or advice by an attorney, court official, or anyone else to consider your record as clear does not constitute authority to leave the involvement off of the certification.
- B. In the future, if you are arrested, detained, convicted, etc., you must report the incident to the Detachment Commander or his/her designated representatives within 72 hours following its occurrence. If such incidents occur during a period of leave from the institution (e.g., student teaching or foreign study), attendance at Field Training, or during normal vacation periods, the 72-hour time limit will apply effective with the official date of your return to the institution.
- C. Concealing or falling to report an involvement with civil, military, or school authorities/law enforcement officials, giving false information or claiming subsequent to initial certification that you were unaware or ignorant of the contents of this document may result in elimination from consideration for membership in the Air Force ROTC program; or, if already a member, may result in your discontinuance from the Air Force ROTC program. The information reported on this certification form will be treated as confidential matter, subject to the provisions of the Privacy Act of 1974 and the Freedom of Information Act.

CERTIFICATE

II.		CERTIFIC	ATION I	
TYPE OF INVOLVEMENT	DATE OF INVOLVEMENT		D ADDRESS OF ARRESTING UTHORITY/COURT	DISPOSITION/FINDING AND SENTENCE
WERE YOU DETAINED, CONFINED, OR PLACED ON PROBATION FOR ANY OF THE ABOVE?	WAS THE USE OF ALCOHOL CITEDS		ACTION BY PAS The notation required co	RROBORATION REQUESTED
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SIGNATURE OF PAS			GRADE	DATE

FOR OFFICIAL USE (When filled in)

111.		CERTIFIC	ATION II		
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ANY OF THE ABOVET	,	_]	CORI	ROSORATION REQUESTED
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T YES TO NO	□ YES	□ NO	- WAIVER GRANTED	CORP	ROBORATION RECEIVED.
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	USAF DRUG AND ALCOHOL ABU		_
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Have you ever experimented	with, used, or possessed any dangerous drug or harcot	ec?	
Have you ever been a supplie	er of ortrafficker in mar juanal dangerous drugs or har	cot:cs.	
Have you ever been treated o	or undergone rehabilitation for drug or alcohol abuse?		<u> </u>
SECTION III	STATEMENTS OF UNDERSTAND		INITIALS
marijuana) or a conol abuse wi	on : will be tested for drug and alcohol abuse. If underst ill render me ineligible for the Air Force.		
will be considered evidence of	r Force places me in a position of special trust and respo my inability to meet the standards of behavior expects ding marijuana) or any alconoli abuse, as described abo	ed of mélas a member of the Air Force	
torerated in Cam identified as a may be taken against me, to in	mbers of the U.S. Air Force violates Air Force standards a drug or alcohol abuser while a member of the Air Fo nclude trial by court martial or discharge under less thai	irce, appropriate discipilinary or administrative ad ninonorable conditions	m or
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SECTION IV RECERTIFICATION AT TIME OF ENLISTMENT, COMMISSIONING, OR APPOINTMENT						
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APPENDIX D NAVY OCS PRESCREENING FORMS

APPLICATION FOR COMMISSION OR WARRANT RANK U. S. NAVY OR NAVAL RESERVE NAVCRUIT FORM 1100/11 (1/82)

2501. A sample NAVCRUIT Form 1100/11 (1-82) is appended as Annex X.

- BLOCK 1 Enter Name: First, Middle-Maiden Name (if any) Last.
- BLOCK 2 Applicant Status: Check appropriate block.

 If in one of the military services enter Rank
 or Rate. Enter Social Security Number.
- BLOCK 3 (a) Enter present address if different from Home of Record address or address where orders or official correspondence should be mailed.
 - (b) Indicate address where orders or official correspondence should be sent.
 - (c) Address considered his home of record.
- BLOCK 4 Check appropriate block for first designator preference. Indicate if direct appointment, reappointment or superseding appointment, and type of appointment.

Enter grade of entry, except for Medical programs, first designator preference. In all cases, the component will be Naval Reserve. Check indicating application submitted IAW CRUITMAN-OFF or MILPERSCOM Instruction. (Leave designator preference blank for Two-Year NROTC.)

- BLOCK 5 If "YES," give information requested. (Include Basic ROTC) Give information regarding reason or noncompletion, disenrollment or nonselection in Item 20. If you have an application pending, or applied and was turned down, so state. Please give City and State where application was made.
- BLOCK 6 Self Explanatory.
- BLOCK 7 After degrees earned, enter graduation date or anticipated graduation date.

- BLOCK 8 & 9 Self Explanatory.
- BLOCK 10 Self Explanatory.
- BLOCK 11 Self Explanatory.
- BLOCK 12 Indicate all traffic violations for which a fine or forfeiture of \$100.00 or less was imposed.
- BLOCK 13 thru 15 Self Explanatory.
- BLOCK 16 Under "Name of Employer" enter name of company and immediate supervisor.
- BLOCK 17 thru 18 Self Explanatory.
- BLOCK 19 If the answer is "YES" to either, complete the expanded drug statement contained in Annex Y.
 Also see Annex Z for list of drugs which have been designated as controlled substances.
- BLOCK 20 Use this space for continuation of any of the items or for additional information. If necessary, use additional blank paper and attach to the copy. All applicants will specify why a Navy commission is being sought. For Medical (2105), indicate active duty for 24, or 36 months.
- BLCCK 21 Self Explanatory.

INSTRUCTIONS This questionnesses, in communities with Form DD-198, will establish a permanent record for use in evaluating your qualifications for appearament. In vital future carrie is may well plac an unquirious pair in decembing the kinds of duty to which you will be assigned. Above all questions completely Mose "none" in any blank not applicable to you. Read the conficuence at the end of that questionness before entering required data. If more space is needed make entry in Bluck 30 or additional threst METTANY. MACTIVE w/oc AVROC REAPPOINTMENT SUPERSEDING APPOINTMENT WARRANT Guard: Army: Air Force or of any component thereof? (Includes Service Academies: Federal and State Marisime Academies, air RCTC programs Officer Candidate Training, Plesson Leaders School, Flight Training, NESEP, etc.). If TYes, complete the following information 4ESUL! DATE NATURE OF APRICATION PLACE ******* ******

If previously accessed for a program leading to a commission, provide information specifying why a commission was not obtained through that program. If discripting from that program, provide computer dates and circumstances regarding discriptional.

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EXTRA CURRICULAR ACTIVITIES		
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YES NO Have you ever claimed or been a	parted a pension, disability allowance, disability company	RION, or retired pay 1
YES NO Are you presently receiving such	n compensation?	
DRUG STATEMENT		
Meve you ever taken any narcotic, sedetive, or tranquillaer dru	III Other than a great/bad by a physician or dentist?	
VES NO		
Have you ever used LSD, marijuane, sniffed glue or used any o formang drugs and/or chamicals?	ther halfucinogens, hypnotics, stamulants or other known t	hermful or hebit
TYES THO		
If the answer to either of the above is "YES," set forth full civil of use, reason(s) used, whether ever arrested for use or possesse a emerginent to this application,	cumstances regarding drug use specifying type of drugs, nu- ion, and whether future use is rejected in block 20 or stusc	h a meparane page
REMARKS: This space end/or additional pages may be used to a statement specifying why a commission is being	or any amplifying information, completion of previous bid	icks and for

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EXPANDED DRUG STATEMENT

a.	Type of drug (or drugs) used:
ъ.	Approximate number of times used:
c.	Amounts taken:
đ.	Method by which taken:
e.	Inclusive dates of use (be specific):
f.	Were you convicted or arrested for the drug use admitted?
g.	Give circumstances under which the drug use occurred such as experimentation, peer pressure, etc.
	Signature of Applicant
I fi	ally recognize the negative influence of drug abuse and cat- rically reject the abuse of drugs both now and for the future.
Sign	mature of Witness Signature of Applicant

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SUMMARY:	SHI	EET
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MAYCRUIT 1131/8 (80). 6781 (Former NAVCRUIT 1138/40) S/R \$116-(.F4)1-3145

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OPNAV 5350/1(5/82) DRUG AND ALCOHOL ABUSE STATEMENT OF UNDERSTANDING

PRIVACY ACT STATEMENT

The Navy is repensible for preventing drug and alcohol abuse by its members and for disciplining those who promote or engage in drug and alcohol abuse. Navy personnel are subject to drug and alcohol testing methods, including urinalysis, to enforce this policy. Authority to obtain your social security number, which will be used for identification and filing, is provided by 5 USC 301 and Executive Order 9397 (NOTAL). Disclosure of your social security number is voluntary. Failure to disclose this information, however, will result in termination of the process for which this statement is required.

-		
١,	understand that: (Full name - first, middle, last)	INITIALS
1.	Service in the United States Navy or Naval Reserve places me in a position of special trust and responsibility.	
2.	Drug abuse by members of the United Staces Navy is against the law; and drug and alcohol abuse, in general, violates Navy standards of behavior and duty performance and will not be tolerated.	
3.	The illegal or improper use of alcohol, marijuana and other controlled substances endangers my health and the safety of other Navy men and women.	
4.	If tillegally or improperly use or possess alcohol or drugs, including marijuana, appropriate disciplinary and/or administrative action may be taken against me. In the case of drugs, this action may include trial by court-martial or administrative separation from the Navy. Administrative separation for drug abuse or separation in lieu of trial by court-martial could result in an other than honorable discharge. Conviction by a court-martial of a drug-related offense may lead to a punitive separation. This can result in a denial of education benefits, home loan assistance, and other benefits administered by the VA. Additionally, a person receiving such a separation or discharge can expect to encounter substantial prejudice in civilian life in situations where the character of separation or discharge received from the Armed Forces may have a bearing.	
5.	(Initial applicable section only a, b, or c)	
	a. (OFFICERS PRE-COMMISSIONING PROGRAMS) I understand the U. S. Navy's intolerance of substance abuse and that I will be screened by urinalysis testing for the presence of marijuana or drugs within thirty days of reporting for training. I further understand that a single detection of drug abuse after entry will result in disenrollment from an officer program and separation from the Navy.	
	 b. (CHIEF PETTY OFFICERS) I understand that the Navy's policy of zero-tolerance towards drug and alcohol abuse by its leaders will result in administrative or disciplinary action and may result in my separation. 	

6. c. (ENLISTED, E-1 THROUGH E-6)	5. c. (ENLISTED, E-1 THROUGH E-6)							
I understand that the Navy does not tolerate drug or alcohol abuse by its members and will take disciplinary action against those who promote or engage in drug abuse. Pertaining to my enlistment into the Navy, I further understand that:								
(1) The Navy drug urinalysis 10 including marijuana, up to 3	est can detect the use of illegal drugs, 10 days following such use.							
(2) The drug urinalysis test wi hours of arrival at the Recru follow-on times as necessary	Il be given to all personnel within 48 it Training Center and at other periodic							
shall be strongly warned,	tive test indications of marijuana use, I and if any follow-on tests indicate ill be cause for my separation from the							
(4) Any drug urinalysis test show other than marijuana, shall discharge from the Navy.	ving positive indication of any drug use, I be cause for my being processed for							
or programs for which I enli	y disqualify me from certain occupations isted and I may either be reassigned to sed for separation from the Navy at the							
I HAVE READ AND FULLY UNDERSTAND A	CERTIFICATION LL THE INFORMATION CONTAINED ON BOTH SIDE	ES OF THIS FORM						
YPEDIPRINTED NAME (Last, First, Middle)	SIGNATURE	DATE						
N .	GRADE/RANK (if applicable)							
	ING OFFICIAL AND WITNESS VIDUAL SIGNED THIS CERTIFICATE IN MY PRESEN	α						
YPED/PRINTED NAME AND TITLE OF OFFICIAL CERTIFYING	SIGNATURE	DATE						
YPED/PRINTED NAME AND TITLE OF WITNESS	SIGNATURE	DATE						
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APPENDIX E AIR FORCE OTS PRESCREENING FORMS

	USAF DRUG AND ALCOHO	L ABUSE CERTIFICATE		
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SECTION	DEFINITION OF TER	M5		
physically dependent on a corla person's misconduct or unathinancial responsibility or personaccionol abuse. DANGEROUS DRUGS: Those stimulant, depressant, or hally (LSD), phenocycligine (PCP), to glue, thinners, and others), and MARIUANA: The intoxication NARCOTIC: Any politic or sylperiodan, and others. DRUG ABUSE: The riegal, will drug Drugs prescribed by me abuse.	se confirmed by competent medical a not. NOTE. When not confirmed by coeptable behavior, to the impairmen onal relationships, must be reported of inon-narcotic drugs that are habit for usinggenic effect. Includes cocaine, historahydrocannabina. (ThC) in non-memphetamines (speed) and barbiturate giproducts of the hempipant, to inclinity and competence of the hempipant, to inclinity are considered and used for medical personnel and used for medical new molfunishes. (legally, wrongfully personal case.)	medical authority, self-admit of work performance, phyduring the medical examination and and or have a potentiallucinogens (to include lyse arijuna form, and others), in seldowners), ude hashish and all natural morphine, heroin, codeine, durposes by the patient to	itted alcohol use man edgs risical or mental health tion for determination of all for abuse because of the trigic acid diethylamide inalants. Ito include paint derivatives of cannabis latifemerol, dilaudid, methado illucinogens, or any danger whom prescribed is not dr	cu va ne, pus
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mave vou ever heen treated or un	dergone rehabilitation for drug or alcohol	abuse"	ŀ	
SECTION III	STATEMENTS OF UNDER	STANDING		INITIALS
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SECTION IV	RECERTIFICATION AT TIME OF ENLISTMENT, COMMISSION	NING. OR APPOINTMENT	INITIALS									
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APPLICATION FOR TRAINING LEADING TO A COMMISSION IN THE UNITED STATES AIR FORCE

OMB APPROVAL NO. 0701-0001 Expires: 31 May 1988

ACTIONITY 10 U.S.C. 2107, Financial Assistance Program for Specially Selected Members: 10 U.S.C. 9411, Establishment and Purpose of Schools and Camps. Implemented by AFR 53-20, Airman Commissioning Programs and AFR 53-27, Officer Francing School, USAF (OTS).

PRINCIPAL PURPOSE: To document evidence of application for consideration to enter an officer training program with subsequent commissioning and voluntary contractural agreement to serve the period specified.

POUTINE USE None.

DISCLOSURE IS VOLUNTARY Failure to furnish the information may result in denial of consideration for training leading to a commission.

INSTRUCTIONS

- (A) All information should be typewritten or clearly printed in ink, Enter ZIP code for all addresses
- (B) When alloted space is insufficient, continue on a separate sheet and complete appropriate explanation. (Identify each item number when using a separate sheet.)
- (C) Enter all dates in day, month and year sequence (i.e., 15 Jan 86).
- -0). Be certain that you understand and agree to certification in item 19 before signing this application.
- E) In those items where "(X)" appears, applicant must initial,

- (F) Those items which do not apply, enter "None" or "Not Applicable", as proper.
- (G) A transcript or certificate of completion must be included for each earned degree reflected in item 10.
- (H) Home of Record is the actual place designated as the home of the member when commissioned, reinstated, appointed, reappointed, enlisted, inducted, or ordered to active duty. The designated home of record is used in determining travel entitlements upon termination of active duty.

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18.	I UNDERSTAND AND AGREE THAT								
4	No promises have been made to me concerning selection or utilization field of assignment, if selected,	(x)							
1	(Flying or Technical Training Candidates) If I do not complete the course of flying training or all technical training requirements, or formal upgrade or cartification training as defined in AFR 36-12, the needs of the Air Force will determine whether or not I remain on active duty.								
C.	: (OTS Applicants Only) If I am medically disqualified from the career field for which selected, I may be eliminated from OTS unless my academic background and experience can be utilized in another career field.								
	(X) base of assignment (AFR 36-20).								
	E. (OTS/AECP Applicants Only) I am a bonus recipient still serving on a term of enlistment or extension for which the bonus was paid and still due to receive future annual installment payment(s), I understand that on the first class day of OTS/AECP, my future annual installment payment(s) will be suspended. If I am eventually commissioned, I will lose all entitlements to the suspended payments, If not commissioned and am returned to enlisted status in my bonus skill, I will begin receiving my installment payments, less a deduction for the time spent in the commissioning program.								
F.	(AECP Applicants Only) As a condition of receiving advanced education as defined in Title 10, United States Code, Section 2005, Lunderstand and agree:	(x)							
	(1) To complete the academic and military requirements specified in AFR 53-20 and serve on active duty for the period specified in this agreement.	(X)							
	(2) Should I fail to complete the academic or military requirements of AFR 53-20 or refuse to accept an appointment in the Air Force, if offered, I agree to serve on active duty for the remaining portion of my enlistment contract.	(x)							
	(3) Should I voluntarily or because of misconduct fail to complete the period of active duty specified in this agreement, I will reimburse the United States in an amount that bears the same ratio to the total period of active duty that I agreed to serve.	(X)							
	(4) Only the Secretary of the Air Force or designee may excuse me from my obligation to serve on active duty for the period specified in this agreement.								
	(5) A final decree of discharge in bankruptcy under Title 11, United States Code, if obtained within a period of five years after the last day of the specified period which I had agreed to serve, will not release me from my obligation to reimburse the United States as specified in this agreement.	(X)							
} ;	I must serve a minimum of 4 years of active duty from date of entry on active duty, or if selected for pilot or helicopter training, 6 years (7 years, if I enter undergraduate pilot or lielicopter maining on or after 15 Jun 1987; from date of award of aeronautical rating as a pilot or helicopter pilot, or if selected for havigator training, 5 years from date of award of aeronautical rating as a navigator.	:x.							
н. 1	Upon completion of training, I will accept an appointment as an officer in the Air Force, if offered,	(X)							
	If when qualified for such consideration, I am considered for a Regular Air Force appointment, or for Indefinite Reserve status, and:	(X)							
	A Regular Air Force appointment is tendered and I accept, my previously established release from extended active duty will be nullified. Earlier separation may result from a change in law, regulation, or policy, regardless of my agreement to serve as a Regular Air Force officer, or	(X)							
((2) Indefinite Reserve Status is offered and I accept, my previously established release from extended active duty will be nullified. Earlier separation may result from a change in law, regulation, or policy, regardless of my agreement to serve in indefinite status.	(x)							
7	(3) If, efter I accept a Regular Air Force appointment, I desire to resign my commission and be separated from active duty, I must tender my resignation under appropriate directives. My separation will be contingent on approval of my resignation by the Secretary of the Air Force.	(x)							
,	4) If, after I accept Indefinite Reserve Status, I desire to request release from extended active duty, I must, under appropriate directives, apply for release from active duty. My release from active duty will be contingent on approval by the Secretary of the Air Force.	(X)							
19.1	CERTIFY that the foregoing entries are true, correct and complete to be best of my knowledge and belief,								
DAT									
DAT	TYPED NAME AND GRADE OF WITNESS (Active Duty Commander or Recruier) (For USAFRS, show RIC).								

REQUEST FOR EVALUATION AND INFORMAT	TION	DATE	FORM APPROVED OMB NO: 0701-0079 EXP DATE: 30 NOV 86
	FROM		EXP DATE: 30 NOV 84
TO	FRUM		
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Your assistance is requested to enable this office to evaluate the being States Air Force. Your evaluation will be an important factor in each you consider relevant will be helpful. Please complete Section III (is appreciated.	tablishing the app on reverse) and re	olicant's fitness for enlistmeturn in the enclosed envel	ent Any information
SECTION I TO BE COMPLET	ED BY RECRUIT	TER	
NAME AND ADDRESS OF APPLICANT			
APPLICANT REVEALED THE FOLLOWING INFORMATION		· · · · · · · · · · · · · · · · · · ·	
TYPED NAME AND GRADE OF RECRUITER	SICHARUS		
TYPED NAME AND GRADE OF RECRUITER	SIGNATURE		
SECTION II TO BE COMPLET	ED BY APPLICA		
I desire to enter the United States Air Force and approve this request for information.	J.GRANIUNE OF	ATTENDENT	

SECTION III		P APPLICANT (To be completed b				
BRIEF STATEMENT WITH D	ESCRIPTION OF OF	PENSE(S) AND DATE(S) COMMITTED	•			
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OMB NO 0701-0104 EXPIRES 30 SEP 1988

AUTHORITY 10 USC 591. Reserve components, qualifications 10 USC 9411. Establishment and Purpose of Schools and Camps.

PURPOSE To determine qualifications for training leading to a commission of Officer Training School (OTS) and Airman Early Commissioning Program (AECP) applicants. To determine qualifications for direct appointment of USAFR airmen not on extended active duty (EAD) and Air Reserve Technicians (ART).

ROUTINE USES. None, Furnishing information is voluntary. Failure to furnish information may result in denial of consideration for training leading to a commission or direct appointment.

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Confin	e comments to th	is space. Attachr	nents are r	ioi authori	zed)								

FART B.	TO BE COMPLETED BY USAF RECRUITING IN UNIT COMMANDER, OR SUPERVISOR,	TERVIEWING OFFICIAL, AS APPLICABLE.
SECTION III.	RECORD OF INTERVIEW	·
10. Factors Evaluated /	Evaluate all factors. Make brief statements. Indicate outstanding areas.	Attachments are not authorized.
A APPEARANCE (Gro	coming, posture, physique)	
AFR 35-11 maximui	m allowable weight is current weight is	
B. CONFIDENCE, MAT	TURITY (Sincerity, Social Adjustment)	
C. ATTITUDE (Adapte	bility to military life, travel, remote assignment;	
D. MOTIVATION (Ent	husiasm, work way through school, Effort to make interview)	
E. WORK EXPERIENC	2 (Positions held - responsibility, supervision)	
F. LEADERSHIP POTS	INTIAL (Team Captain, Project Officer, community activities, volunte	er work, chairperson;
G. MENTAL ALERTHI	ESS (A bility to present and understand ideas)	
H. COMMUNICATION	SKILLS (Grammar, vocabulary, articulation)	
	MPLETE PROGRAM (Interest in program, reaction to program)	
I. POTENTIAL TO CO.	MPLETE PROGRAM (Interest in program, reaction to program)	
J. OVERALL EVALUA	TION	
II. WAIVERS REQUIR	RED	dy)
Fa. Assignment Limitat	ions //f YES, explain · Non-US Cinzen relatives, CHAP Dep, Peace Col	р, ек.,
	mmendations (MANDATORY). (Include comments on applicant's off that applicant's service records have been reviewed and whether or not	
14. DATE	15. TYPED NAME, GRADE, ORGANIZATION AND TELEPHONE NO. OF INTERVIEWING OFFICIAL	16. SIGNATURE
PART C.	INDORSEMENT BY FIELD GRADE OFFICER IN COMMAND, IF SIGNER OF ITEM 16 IS LESS TI	
SECTION IV	INDORSEE ACTION	
17, COMMENTS		
18 DATE	19. TYPED NAME, GRADE, AND TITLE	20 SIGNATURE
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APPENDIX F MARINE CORPS PRESCREENING FORMS

DRUG STATEMENT FOR OC/PLC APPLICATION
,
If the answer to block 12 of "Application for Officer Programs" (NAVMC 10418-1) is "YES" set forth full circumstances below including approximate times, amount taken and period over which taken:
A. TYPE OF DRUG (OR DRUGS) USED:
B. APPROXIMATE NUMBER OF TIMES USED:
C. AMOUNTS TAKEN:
D. METHOD BY WHICH TAKEN:
E. INCLUSIVE DATES OF USE (BE SPECIFIC):
F. WERE YOU CONVICTED OR ARRESTED FOR THE DRUG USE ADMITTED?
G. CIRCUMSTANCES UNDER WHICH THE DRUG USE OCCURRED (USE BACK OF THIS SHEET IF NECESSARY):

SIGNATURE OF WITNESSING OFFICER SIGNATURE OF APPLICANT

UNITED STATES MARINE CORPS

FORM APPROVED

IN REPLY REFER TO



Dear

The person listed below has applied for enrollment in an officer training program of the Marine Corps, and has given your name as a reference

This is a program leading to appointment to commissioned rank in the Marine Corps Reserve. In the selection of candidates for appointment as officers, decisions are made on the basis of all available relevant information regarding the applicant's background in terms of education, intelligence, experience and personal characteristics. For some of the qualities, objective evaluations can be made from academic records, test results, and employment records. However, such intangible qualities as personal characteristics can best be evaluated by the objective ratings of those persons who have personal knowledge of the candidate. To this end, I ask you to check the appropriate columns on the rating schedule on the reverse side of this letter. Also, would you please fill in the blanks with any information you consider pertinent and helpful to a panel of officers at Headquarters. U.S. Marine Corps, which must evaluate the officer potential of the applicant.

The information you furnish will be treated confidentially. However, under the Freedom of Information Act and the Privacy Act of 1974, a copy of this completed form may be released if requested by the applicant. This form is authorized by Marine Corps Order P1100 73 series. While you are not required to respond, your cooperation in this matter is greatly appreciated.

Encicsed is a return addressed postage free envelope for your convenience in returning the rating schedule

Sincerely.

APPLICANT RELEASE STATEMENT

I am aware of the provisions of the Family Educational and Privacy Right Act. I nereby authorize the release of the requested information directly to the Marine Corps agency indicated on this form. I desire that an objective evaluation be rendered.

(Signature of Witness)	(Signature of Applicant)
ME OF APPLICANT	
	(Date)
OCIAL SECURITY NUMBER	
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REFERENCE QUESTIONNAIRE

INSTRUCTIONS

Evaluate the candidate on all sixteen of the factors listed below. Mark only one choice that best describes the qualities of the applicant in relation to those of his/her peers

BASE YOUR EVALUATION ON THE FOLLOWING SCALE.

SUPERIOR - Outstanding potential based on demonstrated performance

ABOVE AVERAGE - Demonstrates capabilities ahead of peers

AVERAGE - Demonstrates capabilities typical of peers

BELOW AVERAGE: Capabilities on a lower scale than that of peers

INFERIOR - No Capabilities or growth potential demonstrated

NOT OBSERVED - Insufficient contact to give an opinion

INFERIOR ELOW AVERAGE AVENAGE OT OBSERVED OVE AVERAGE SUPERIOR

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1	Academic Potential			
2	Respect Tendered by peers			
3.	Ability to accept criticism by seniors		<u></u>	
4	Ability and willingness to conform to established rules of conduct			
5.	Ability to adapt to demands of close group-living			
6.	Interest and willingness to accept responsibilities in extracurricular activities			
7.	Ability to make friends easily			
8.	Interest in participating in competitive situations			
9.	Ability to work towards goals when in a subordinate position			
10	Ability to influence others in definite lines of action			
11	Dextenty, agility, and physical coordination			
12.	Ability to carry a demanding academic program at the college level			
13	Ability to dear with frustration			
14.	Personal appearance			
15.	Ability to communicate verbally			·
16.	How well interest and personality are related to a career in the military			
ENE	ERAL COMMENTS - IN YOUR OWN WORDS, PLEASE GIVE A SUMMARY EVALUATION OF THE APPLICANT			

HOW LONG HAVE YOU KNOWN THE APPLICANT?	RELATIONSHIP TO TH	HE APPLICANT (Professor, Employer Etc.)	
SIGNATURE	PROFESSION	NAME OF FIRM OR INSTITUTION	